

Overall DBE Three-Year Goal Methodology

**Name of Recipient:** City of Eugene  
Eugene Airport

**Goal Period:** FY-2024-2025-2026 – October 1, 2023 through September 30, 2026

<b>DOT-assisted contract amount:</b>	FY-2024	\$27,032,064
	FY-2025	\$23,716,252
	FY-2026	<u>\$19,593,752</u>
	<b>Total</b>	<b>\$70,342,068</b>

**Overall Three-Year Goal:** 6.46%, to be accomplished through 6.46% RC and 0% RN

**Total dollar amount to be expended on DBEs:** \$4,544,097

**Describe the Number and Type of Contracts that the airport anticipates awarding:**

Contracts Fiscal Year #1

- |  |              |
|--|--------------|
| 1. Construct Public Access Road Realignment & Roundabout (D) AIG | \$ 1,500,001 |
| 2. Terminal Concourse C (D) ATP                                  | \$ 8,312,500 |
| 3. SRE Building AIG  | \$ 5,354,063 |
| 4. Widen Gate A Concourse ATP                                    | \$11,865,500 |

Contracts Fiscal Year #2

- |  |              |
|--|--------------|
| 1. Construct Public Access Road Realignment & Roundabout (C) AIG | \$ 6,914,063 |
| 2. Reconstruct Apron Concourse C - Design/Construction AIP       | \$13,429,689 |
| 3. Terminal Seismic Update; Design/Construction ATP              | \$ 3,372,500 |

Contracts Fiscal Year #3

- |   |              |
|---|--------------|
| 1. EWEB Relocation AIG                              | \$ 7,921,876 |
| 2. Reconstruct Terminal Apron Concourse A (D&C) AIP | \$11,671,876 |

**Market Area:** Eugene Airport's market area is where the majority of its bidders are located and contracting dollars spent. The market area was determined by the 2021 Oregon Statewide DBE Disparity Study, which identified the State of Oregon, Clark and Skamania Counties in Washington and Payette County in Idaho.

**Step 1.** Actual relative availability of DBEs

The base figure for the relative availability was calculated as follows:

Method: Use of Disparity Study – Oregon Department of Aviation, Oregon Statewide DBE Disparity Study, completed 2021, which analyzed FAA funded contracts from 2014 through 2019. DBE % figures were taken from figure 9-4 revision dated January 2023, Southwest region figures.

Weighted Availability of DBE firms:

Fiscal Year #1

For FY-2024, award of the following is anticipated:

Contract Name	Trade Description	NAICS Description	Trade (\$)	DBE (%) *	DBE (\$)
Contract 1: Construct New Public Access Road Realignment & Roundabout	Engineering s& Pavement Design	Design Engineering	\$1,171,875	10.30%	\$120,703
	Planning - EA	Environmental Consulting	\$70,313	14.50%	\$10,195
	Landscape Architectural	Other Professional Services	\$93,750	10.00%	\$9,375
	Survey	Survey & Mapping	\$93,750	6.90%	\$6,468
	Geotechnical Testing	Geotechnical Testing	\$70,313	0.60%	\$421
<b>Total Contract #1</b>			<b>\$1,500,001</b>	<b>9.81%</b>	<b>\$147,162</b>
Contract 2: Terminal Expansion Concourse C	Engineering s& Pavement Design	Design Engineering	\$2,945,000	10.30%	\$303,335
	Planning - EA	Environmental Consulting	\$95,000	14.50%	\$13,775
	Architectural, Landscape	Other Professional Services	\$4,892,500	10.00%	\$489,250
	Survey	Survey & Mapping	\$95,000	6.90%	\$6,555
	Testing	Geotechnical Testing	\$285,000	0.60%	\$1,710
<b>Total Contract #2</b>			<b>\$8,312,500</b>	<b>9.80%</b>	<b>\$814,625</b>
Contract 3: SRE Building	Engineering, Pavement Design Services	Design Engineering	\$112,500	10.30%	\$11,587
	Architectural Services	Other Professional Services	\$281,250	10.00%	\$28,125
	Survey & Stakeout	Survey	\$28,125	6.90%	\$1,940
	Geotechnical Testing includes soil boring	Testing	\$10,313	0.60%	\$61
	Airport Building Contractor, Terminals, Hangars, SRE, ARFF, etc.	Office & Public building construction	\$2,343,750	5.60%	\$131,250
	Paving, Mobilization	Airport Paving,	\$1,031,250	8.60%	\$88,687
	Electrical Contractors, Lighting, Conduit, Wind Cone, control systems	Electrical Work	\$468,750	4.10%	\$19,218
	Mechanical / Plumbing Contractors & Systems	Plumbing HVAC	\$468,750	0.00%	\$0
	Excavation, Site Prep., Demolition	Other Construction Work	\$140,625	6.10%	\$8,578
	Trucking, Landscaping Services	Other Construction Work	\$187,500	0.00%	\$0
Construction Engineering & Administration Services	Construction Management	\$281,250	9.00%	\$25,312	
<b>Total Contract #3</b>			<b>\$5,354,063</b>	<b>5.88%</b>	<b>\$314,758</b>

Contract 4: Widen Gate A Concourse	Engineering and Planning Services	Design Engineering	\$332,500	10.30%	\$34,247
	Architectural Services, Pollution Compliance,	other professional services	\$1,159,000	10.00%	\$115,900
	Inspection, Construction Engineering, Admin Services	construction management	\$997,500	9.00%	\$89,775
	Survey & Stakeout	survey	\$71,250	6.90%	\$4,916
	Construction Testing, Geotechnical Testing includes soil boring	testing	\$23,750	0.60%	\$142
	Airport Building Contractor, Terminals, Hangars, SRE, ARFF, etc.	Office & Public Bldg Construction	\$5,700,000	5.60%	\$319,200
	Airport Pavement, Milling, Surface Prep, Markings, Resurfacing	Pavement surface treatment	\$23,750	1.10%	\$261
	Paving, Mobilization, Traffic Control, Signage, Safety	Airport Paving	\$1,282,500	8.60%	\$110,295
	Electrical Contractors, Lighting, Conduit, Wind Cone, control systems	electrical work	\$950,000	4.10%	\$3,895
	Mechanical / Plumbing Contractors & Systems	plumbing & HVAC	\$1,187,500	0.00%	\$0
	Demolition	Site Preparation	\$71,250	6.10%	\$4,346
	Trucking Services	Other Construction Services	\$66,500	0.00%	\$0
<b>Total Contract #4</b>			<b>\$11,865,500</b>	<b>5.76%</b>	<b>\$682,977</b>
<b>Total FY-2024</b>			<b>\$27,032,064</b>	<b>7.25%</b>	<b>\$1,959,522</b>

Fiscal Year #2

For FY-2025, award of the following is anticipated:

Contract Name	Trade Description	NAICS Description	Trade (\$)	DBE (%)	DBE (\$)
Contract 1: Construct New Public Access Road Realignment & Roundabout	Airport Pavement, Milling, Surface Prep, Markings, Resurfacing	Pavement Surface Treatment	\$468,750	1.10%	\$5,156
	Paving - Asphalt, Mobilization	Airport Paving	\$3,093,750	8.60%	\$266,063
	Electrical Contractors, Lighting, Conduit, Wind Cone, control systems	Electrical Work	\$937,500	4.10%	\$38,438
	Excavation, Site Prep., Demolition	Site Preparation	\$1,640,625	6.10%	\$100,078
	Trucking, Landscaping, flagging, traffic control	Other Construction Services	\$351,563	0.00%	\$0
	Construction Engineering & Administration Services	Construction Management	\$421,875	9.00%	\$37,969

<b>Total Contract #1</b>			<b>\$6,914,063</b>	<b>6.48%</b>	<b>\$447,703</b>
Contract 2: Reconstruct Apron Concourse C (D&C)	Engineering & Pavement Design Services	Design Engineering	\$1,007,813	10.30%	\$103,804
	Planning - EA	Environmental Consulting	\$70,313	14.50%	\$10,195
	Survey & Stakeout	Survey	\$46,875	6.90%	\$3,234
	Construction Testing, Geotechnical Testing includes soil boring	Testing	\$210,938	0.60%	\$1,265
	Airport Pavement, Milling, Surface Prep, Markings, Resurfacing	Pavement Surface Treatment	\$468,750	1.10%	\$5,156
	Paving , Mobilization, Safety, traffic control & Signage	Airport Paving	\$8,906,250	8.60%	\$765,937
	Electrical Contractors, Lighting, Conduit, Wind Cone, control systems	Electrical Work	\$703,125	4.10%	\$28,828
	Excavation, Site Prep., Clearing, Grading, Compaction, Backfilling	Site Prep	\$468,750	6.10%	\$28,593
	Demolition	Demolition	\$468,750	9.00%	\$42,187
	Trucking and Landscaping Services	Other Construction Services	\$140,625	0.00%	\$0
	Construction Engineering & Administration Services	Construction Management	\$937,500	9.00%	\$84,375
<b>Total Contract #2</b>			<b>\$13,429,689</b>	<b>7.99%</b>	<b>\$1,073,574</b>
Contract 3: Terminal Seismic Update (D&C)	Engineering, Inspection Services	Design Engineering	\$522,500	10.30%	\$53,109
	Architectural Services	Other Professional Services	\$190,000	10.00%	\$18,750
	Airport Building Contractor, Terminals, etc.	Office & Public Bldg. Construction	\$1,662,500	5.60%	\$91,875
	Mobilization	Other Construction Services	\$712,500	0.00%	\$0
	Construction Engineering & Administration Services	Construction Management	\$285,000	9.00%	\$25,312
<b>Total Contract #3</b>			<b>\$3,372,500</b>	<b>4.85%</b>	<b>\$163,734</b>
<b>Total FY-2025</b>			<b>\$23,716,252</b>	<b>7.10%</b>	<b>\$1,685,011</b>

Fiscal Year #3

For FY-2026, award of the following is anticipated:

<b>Contract Name</b>	<b>Trade Description</b>	<b>NAICS Description</b>	<b>Trade (\$)</b>	<b>DBE (%)</b>	<b>DBE (\$)</b>
	Engineering Services	Design Engineering	\$937,500	10.30%	\$96,562

Contract 1: EWEB Relocation	Planning - EA	Environmental Consulting	\$70,313	14.50%	\$10,195
	Survey & Stakeout	Survey	\$46,875	6.90%	\$3,358
	Construction Testing, Geotechnical Testing includes soil boring	Testing	\$46,875	0.60%	\$281
	Paving, Mobilization, Traffic Control, Safety & Signage	Airport Paving	\$1,500,000	8.60%	\$129,000
	Electrical Contractors, Lighting, Conduit, Wind Cone, control systems	Electrical Work	\$3,750,000	4.10%	\$228,750
	Excavation, Site Prep., Clearing, Grading, Compaction, Backfilling	Excavation, Site Prep	\$468,750	6.10%	\$28,593
	Demolition	Wrecking & Demolition	\$93,750	9.00%	\$8,437
	Fencing, Trucking Services	Other construction work	\$70,313	0.00%	\$0
	Construction Engineering & Administration Services	construction management	\$937,500	9.00%	\$84,375
<b>Total Contract #1</b>			<b>\$7,921,876</b>	<b>7.44%</b>	<b>\$589,551</b>
Contract 2: Reconstruct Terminal Apron (D&C)	Engineering Services	Design Engineering	\$984,375	10.30%	\$101,390
	Planning - EA	Environmental Consulting	\$70,313	14.50%	\$10,195
	Survey & Stakeout	Survey	\$46,875	6.90%	\$3,234
	Geotechnical Testing includes soil boring	Geotechnical Testing	\$210,938	0.60%	\$1,265
	Airport Pavement, Milling, Surface Prep, Markings, Resurfacing	Pavement Surface	\$703,125	1.10%	\$7,734
	Paving, Mobilization, Traffic Control, Safety & Signage	Airport Paving	\$7,265,625	8.60%	\$624,843
	Electrical Contractors,	Electrical Contractors	\$703,125	4.10%	\$28,828
	Excavation, Site Prep., Clearing, Grading, Compaction, Backfilling	Excavation, Site Preparation	\$468,750	6.10%	\$28,593
	Demolition	Wrecking & Demolition	\$140,625	9.00%	\$12,656
	Trucking and Landscaping Services	Other Construction Work	\$140,625	0.00%	\$0
	Construction Engineering & Administration Services	Construction Management	\$937,500	9.00%	\$84,375
<b>Total Contract #2</b>			<b>\$11,671,876</b>	<b>7.74%</b>	<b>\$903,113</b>
<b>Total FY-2026</b>			<b>\$19,593,752</b>	<b>7.62%</b>	<b>\$1,492,664</b>

The base goal projection after weighting is as follows:

- Total Weighted DBE Availability: \$5,137,197
- Total for All Trades: \$70,297,693

Dividing the weighted DBE totals by the total estimate for all trades gives a base DBE availability figure for the projects anticipated during the goal-setting period. This figure is expressed as a percentage and serves as the basis for the three-year overall goal.

Base of DBE Goal: 6.46%

## **Step 2: Adjustments to Step 1 base figure**

After calculating a base figure of the relative availability of DBEs, evidence was examined to determine what, if any, adjustment to the base figure was needed in order to arrive at the overall goal.

### Past History Participation

Not enough historical data on DBE participation is available to reference to make an adjustment to the Step 1 base figure; therefore, the City of Eugene is adopting the Step 1 base figure as the overall goal for this three-year goal period.

### **Breakout of Estimated “Race and Gender Neutral” (RN) and “Race and Gender Conscious” (RC) Participation.**

The City of Eugene will meet the maximum feasible portion of the overall goal by using RN means of facilitating DBE participation.

1. Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitates DBE, and other small businesses, participation;
2. Refer DBE’s to [Surety bonds \(sba.gov\)](https://www.sba.gov) for assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
3. Providing technical assistance and other services; Refer DBE’s to [Small Business Transportation Resource Centers | US Department of Transportation](https://www.transportation.gov/small-business) for technical assistance and other services ;
4. Carrying out information and communications programs on contracting procedures and specific contract opportunities;
5. Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;
6. Refer DBEs, and other small businesses to [US DOT Office of Small and Disadvantaged Business Utilization | US Department of Transportation](https://www.transportation.gov/disadvantaged-business-utilization), improve long-term development, increase opportunities to participate in a variety of

- kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
7. Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
  8. Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.
  9. Provide instructions and clarification on bid specifications, general bidding requirements, and procurement policies and procedures; and
  10. Discuss the DBE goal and DBE requirements at Pre-bid meetings to encourage prime contractors to solicit DBE firms in subcontracting opportunities.
  11. Consider unbundling large contracts to provide more opportunities to DBEs and other small businesses.

The City of Eugene estimates that in meeting the established overall goal of 6.46%, it will obtain 0% from RN participation and 6.46% through RC measures.

This breakout is based on:

The Recipient does not have a history of DBE participation over-achievement of goals to reference and expects to obtain its DBE participation through the use of DBE contract goals or a conscious effort to obtain DBE participation. Therefore, the entire goal of 6.46% is to be obtained through race-conscious participation.

The City of Eugene will adjust the estimated breakout of RN and RC DBE participation as needed to reflect actual DBE participation [see §26.51(f)] and track and report RN and RC participation separately. For reporting purposes, RN DBE participation includes, but is not necessarily limited to the following: DBE participation through a prime contract obtained through customary competitive procurement procedures; DBE participation through a subcontract on a prime contract that does not carry a DBE goal, DBE participation on a prime contract exceeding a contract goal, and DBE participation through a subcontract from a prime contractor that did not consider a firm's DBE status in making the award.

## PUBLIC PARTICIPATION

### **Consultation:**

In establishing the overall goal, The City of Eugene provided for consultation and publication. This process included consultation with minority, women's, and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the City of Eugene's efforts to establish a level playing field for the participation of DBEs. The consultation included a scheduled, direct, interactive exchange with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and was conducted before the goal methodology was submitted to the operating administration for review. Details of the consultation are as follows.

The consultation engaged in was a video conference, which was held on August 28, 2023.

The following comments were received during the course of the consultation:

A comment was made in regards to availability of DBE firms in the region. Although there are a fair number of firms in the Portland area they are unwilling to travel to Eugene.

A notice of the proposed goal was published on the City of Eugene's official website before the methodology was submitted to the FAA.

If the proposed goal changes following review by the FAA, the revised goal will be posted on the City of Eugene's official website.

Notwithstanding paragraph (f)(4) of §26.45, The City of Eugene proposed goals will not be implemented until this requirement has been met.

### **PUBLIC NOTICE**

The City of Eugene hereby announces its proposed Disadvantaged Business Enterprise (DBE) participation goal of 6.46% for FAA-funded contracts/agreements. The proposed goal pertains to federal fiscal years 2024 through 2026. A video conference will be held on August 28, 2023 at 11:00 a.m. for the purpose of consulting with stakeholders to obtain information relevant to the goal-setting process. If you would like to participate in the consultation please contact [lhoward@cscos.com](mailto:lhoward@cscos.com) for login credentials.

Comments on the DBE goal will be accepted for 30 days from the date of this publication and can be sent to the following:

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